

Home and Community-Based Services Waiver Rules - January 2026 Clearance Period: August 14-28, 2025

5123-9-12 (Assistive Technology) & 5123-9-35 (Remote Support)

Comment	By Whom	Department's Response
The Ohio Health Care Association (OHCA) is concerned with the speed at which the	Debbie Jenkins, Policy	Thank you for your feedback regarding rules 5123-9-12 and
department is moving forward on these rules. Various stakeholders in the DD system,	Director, Ohio Health	5123-9-35. As Ohio is at the frontier of using innovative
including OHCA, have shared a wide variety of concerns with the department and have	Care Association	technology support for people with developmental
attempted to engage in meaningful conversations to address specific concerns with		disabilities, we strive to learn from both our successes and
these proposed revisions. While DODD has said that additional revisions will be made		challenges. To do this, we leverage strong partnerships with
in the future, we believe it is prudent to take a step back, absorb the concerns and		stakeholders and base rule changes on those lessons
feedback, and wait to implement any changes until these concerns can be addressed.		learned. We aim to increase the utilization of services while
		also ensuring the health and welfare of people who choose
At the center of the Assistive Technology and Remote Support services is the goal to		to use the services.
increase independence and decrease reliance on staff. These services are key to the		
long-term sustainability of our system. We understand rules and constraints are part of		The proposed amendments to the rules offer people with
the Medicaid program, but rules for these particular services need to be flexible; to		disabilities more flexibility while using the services and
allow services to meet the needs of individuals and also to keep up with changing and		protect their privacy and safety. The proposed amendments
emerging technologies. OHCA strongly recommends DODD pause any movement on		reflect outreach and collaboration as part of a broader effort
these rules, engage stakeholders in meaningful discussion and work on improving the		to improve the use of technology.
rules with the goal of increasing independence and maximizing flexibility before moving		• In 2021, the Department convened a group of providers of
forward with any revisions to these services.		the Remote Support service to discuss how the service
		might be improved and better utilized. Over the course of
While we would like to continue conversations regarding the Assistive Technology rule		at least 16 meetings, the group of providers discussed the
and how it can be improved to better meet those overarching goals of independence		service, leading to the Department sharing the draft rules
and flexibility, our comments below will focus on the Remote Support rule, as those are		with the group on July 2, 2025.
more concerning.		Potential changes to the Remote Support rule were
		discussed extensively with stakeholders, including at three
		separate Ohio Technology First Advisory Committee
		meetings starting on November 16, 2023. On July 2, 2025,
		the Department shared the draft rules with Committee
		members in advance of discussion at the July 17th meeting.
		The meeting was attended by approximately 50 people

September 18, 2025 Page 1 of 25

Comment	By Whom	Department's Response
		including providers, county board staff, educators, people with lived experience, family members, and other partners from across the state.
		The Department conducted extensive outreach to build consensus and awareness prior to submitting these changes. Complicating the Department's efforts to gain consensus on service improvements, changes to our Medicaid waivers must also receive vetting and approval by the federal Centers for Medicare and Medicaid Services for January 2026 implementation. Changing direction would mean withdrawing from the federal approval process and trying again for an earliest implementation date of July 1, 2026.
		With this timeline and extensive outreach, the Department is proceeding with rule amendments. This in no way limits our ability to continue to engage and collaborate with stakeholders on future improvements nor precludes addressing other stakeholder requests in the future. The Department's goal is to grow and enhance technology support for the people we serve.
		We adjusted the rules based on the feedback submitted during the clearance period. We addressed many of your concerns and are committed to working with you to address others. Please see our responses below regarding specific provisions of the rules.
Thanks for the opportunity to provide comments on proposed revisions to these two administrative rules. As one of the original "authors" of the remote monitoring service in Ohio over 10 years ago, I remain committed to the expansion of these critical services for people with disabilities. I am proud that Ohio has embraced technology as a Tech First state as I have seen first-hand how these services increase independence and reduce reliance on in person staff. I am convinced our future is bright if we can envision and fully embrace innovation in the DD system.	Lori Stanfa, Consultant	Please see response above.
I am currently working as a Consultant with several Remote Support Services providers and Assistive Technology vendors in conjunction with their respective trade associations. We have been meeting as a group for over a year to brainstorm ideas and strategies on expanding access to these services in Ohio. Our collective focus has been to simplify the rules, remove obstacles and increase capacity throughout the system. Our coalition has met and reviewed the most recent draft proposed rules and in		

September 18, 2025 Page 2 of 25

Comment	By Whom	Department's Response
general, we are aligned with our collective concerns regarding the rules as currently		
written.		
For the sake of brevity, I will spare repeating the many comments you have received		
from various members of our coalition. Please know that I am fully supportive of and		
echo the comments from my colleagues including OPRA, OHCA, OACB, THS, LADD,		
Ohio at Home/Medforall, Wynn Reeth, and Life Bridge Remote. In our view, the		
proposed rules reduce flexibility, increase administrative processes along with		
increasing associated costs, and completely misses the mark on community integration.		
We are confused about the direction of these proposed rules as it is not consistent with		
the feedback we have repeatedly provided to DODD. I hope and sincerely believe that		
if we could meet and engage in meaningful, substantive conversations with DODD and		
invest the time, we could reach a consensus on most aspects of these rules. Absent		
that, it seems most prudent at this juncture for DODD to pause the rulemaking process		
to allow for sufficient time to truly collaborate with stakeholders so rather than just		
getting it done, we get it right.		
We appreciate the Department's willingness to meet with stakeholders, consider input		
and revisit these rules in the coming weeks. We welcome the opportunity talk through		
our concerns at your earliest convenience. Thank you.		

5123-9-12 (Assistive Technology)

Comment	By Whom	Department's Response
(B)(5): The proposed rule change makes updates to the Assistive Technology	Monica Juenger, Chief	We incorporated this revision to encompass a variety of
definition. Thank you for updating the definition to include non-electronic equipment.	Policy Officer, Ohio	"low tech" devices which effectively meet the needs of
	Association of County	individuals enrolled in Medicaid waivers.
	Boards Serving People	
	with Developmental	
	Disabilities	
(C)(3): The current rule language outlines provider qualifications. Availability of	Monica Juenger, Chief	We appreciate your feedback and look forward to working
Assistive Technology consultants is low. County boards suggest DODD consider ways	Policy Officer, Ohio	with stakeholders to increase the number of qualified
to recruit providers or reevaluate current qualifications.	Association of County	providers of Assistive Technology - Consultation.
	Boards Serving People	
	with Developmental	
	Disabilities	
(D)(7)(d): Issue: The draft requires Assistive Technology providers to maintain, repair,	James Finley, Chief	This is an existing requirement. Please see paragraph
and replace all assistive technology.	Executive Officer, THS	(D)(6)(d) of currently effective rule 5123-9-12.
Concern:	Remote Support	
Technology used by Remote Support providers to deliver services should absolutely	Services	
be maintained, repaired, and replaced.		

September 18, 2025 Page 3 of 25

Comment	By Whom	Department's Response
 However, Assistive Technology that is sold to individuals (and not utilized by providers for ongoing service delivery) should not fall under this responsibility. The undefined and potentially unlimited liability to repair/replace greatly increases costs, which unnecessarily drives up waiver spending. Extended warranties are not allowable under the waiver, and most manufacturer warranties are void when a commercial entity purchases the equipment, further increasing provider liability. Proposed Solution: Exclude items sold outright from this requirement; OR Allow two quotes: one that includes maintenance/repair/replacement, and one without, enabling the team to decide what fits the person's needs and waiver budget. This ensures waiver funds are spent only when necessary. 		
 (E)(3)(b): Issue: The draft requires Assistive Technology providers to document ownership of Assistive Technology at the end of a lease or sale. Concern: This requirement duplicates what is already established in the individual service plan (ISP). Having this information only with the Assistive Technology provider makes it less accessible for the broader team. Proposed Solution: Remove this duplicative requirement from the Assistive Technology provider. Keep ownership documentation solely in the ISP, where it is accessible to all team members. 	James Finley, Chief Executive Officer, THS Remote Support Services	In response to your comment, paragraph (E)(3)(b) was revised as indicted: A list of installed assistive technology - equipment including the date each item of assistive technology - equipment is installed, modified, repaired, or removed and the reasons therefore, and associated adjustments in cost, as well as whether the individual owns or rents the equipment.
 (F)(2): Issue: The draft requires county boards to verify that Assistive Technology meets individual service plan (ISP) requirements before providers can bill. Concern: County boards are not currently verifying Assistive Technology in this way, making this provision burdensome and impractical. Requires Service and Support Administrators to perform site verification before billing, creating delays and administrative barriers. If equipment later proves not to meet a need, providers are unable to bill despite already purchasing, installing, and training. Proposed Solution: Remove this provision. Allow billing once Assistive Technology is delivered and set up, consistent with the ISP team's authorization. 	James Finley, Chief Executive Officer, THS Remote Support Services	This is an existing requirement. Please see paragraph (F)(7) of currently effective rule 5123-9-12.
 (F)(4): Issue: The draft requires Assistive Technology purchases/rentals to include manufacturer's and seller's warranties. Concern: Waiver funds cannot reimburse for warranties. 	James Finley, Chief Executive Officer, THS Remote Support Services	This is an existing requirement. Please see paragraph (F)(4) of currently effective rule 5123-9-12. Also, please note that the provision includes the phrase, "as appropriate":

September 18, 2025 Page 4 of 25

Comment	By Whom	Department's Response
Manufacturer warranties are often voided when equipment is purchased by a		Purchase or rental of assistive technology - equipment
commercial entity.		will include, as appropriate, recurring monthly fees and
Proposed Solution:		the manufacturer's and seller's warranties.
Remove this requirement.		
Clarify that Assistive Technology providers may inform teams about warranty options		
but are not mandated to include them.		
(F)(5): Issue: The \$5,000 cap per waiver span is outdated and restricts flexibility.	James Finley, Chief	We are not increasing the cap at this time but will consider
Concern:	Executive Officer, THS	making an adjustment in a future budget cycle, if indicated
• The cap prevents individuals from reducing services from Remote Support to Assistive	Remote Support	based on analysis of service utilization data.
Technology due to pricing structures.	Services	
When needs increase, the cap limits transitions from Assistive Technology only to		
Remote Support, forcing individuals into more intrusive or costly services (e.g., Homemaker/Personal Care).		
Inflation and rising technology costs have not been addressed in past rate		
adjustments.		
Proposed Solution:		
• Establish separate \$5,000 annual caps for:		
o Assistive Technology-only purchases, and		
o Remote Support services equipment purchases.		
Better reflects current costs and provides individuals with more appropriate, less		
intrusive service options.		
(F)(5): The current rule indicates the cost of all components of Assistive Technology	Monica Juenger, Chief	
cannot exceed five thousand dollars. The cost of Assistive Technology continues to	Policy Officer, Ohio	
increase. County boards recommend mirroring similar language found in rule 5123-9-	Association of County	
25 (F)(3) allowing for collaboration between the county board and DODD to ensure	Boards Serving People	
health and welfare needs are met if and when the technology exceeds five thousand	with Developmental	
dollars.	Disabilities	
(F)(6) and (F)(7): Issue: The draft allows up to 20% to cover provider responsibilities.	James Finley, Chief	Based on your comments, paragraphs (F)(6) and (F)(7) were
Concern:	Executive Officer, THS	revised as indicated to adjust the percentage to 25:
• 20% is not sufficient to cover provider responsibilities.	Remote Support	
Current structure disincentivizes agencies from offering Assistive Technology as a	Services	(6) When a provider of assistive technology - equipment
standalone service, creating financial losses.		leases or manufactures assistive technology -
• "Lesser of customary rate or actual price plus acquisition costs" introduces significant		equipment, the amount billed to the department will
administrative burdens, especially when inventory is purchased at varying prices.		be the lesser of the provider's usual and customary
• Incentivizes providers to pay higher prices to increase the markup base.		charge or the manufacturer's suggested retail price
Proposed Solution:		(which will be prorated over the useful life of the
• Increase the cap to 30%.		assistive technology - equipment) plus up to twenty-
Base the 30% on Manufacturer's Suggested Retail Price (MSRP) rather than actual		<u>five</u> per cent as necessary to cover the cost of the
price paid, with providers required to keep MSRP documentation on file (similar to		provider's responsibilities as set forth in paragraph
Oklahoma's successful model).		(D)(7) of this rule.

September 18, 2025 Page 5 of 25

Comment	By Whom	Department's Response
Allow providers to charge for responsibilities in addition to markup, ensuring		
sustainability.		(7) When a provider of assistive technology - equipment
(F)(6) and (F)(7): The proposed rule establishes up to 20% charge for lease or	Monica Juenger, Chief	purchases assistive technology - equipment, the
purchase. County boards agree up to 20% is reasonable and adequate to cover the	Policy Officer, Ohio	amount billed to the department will be the lesser of
cost of provider's responsibilities for these arrangements.	Association of County	the provider's usual and customary charge or the
	Boards Serving People	actual price plus acquisition costs of the item plus up
	with Developmental	to twenty <u>-five</u> per cent as necessary to cover the cost
	Disabilities	of the provider's responsibilities as set forth in
		paragraph (D)(7) of this rule.

5123-9-35 (Remote Support)

Comment	By Whom	Department's Response
Living Arrangements for the Developmentally Disabled (LADD) appreciates the opportunity to comment on the proposed revisions to rule 5123-9-35 regarding Remote Support. LADD has been a national leader in piloting and scaling technology-enabled supports. We have seen firsthand how Remote Supports expand independence, reduce reliance on in-person staff, and help Ohio address its workforce crisis. While we recognize the Department's intent to refine and regulate these services, the proposed rule represents a troubling step backward. The rule changes impose burdens that exceed federal requirements, undermines the person-centered principles at the heart of Home and Community-Based Services (HCBS), and threatens to stifle innovation. Equally concerning is the process: this rule has advanced without adequate transparency, stakeholder engagement, or responsiveness to the concerns raised by individuals with disabilities, families, and providers. Under Ohio's Common-Sense Initiative and standard administrative rulemaking procedures, agencies must provide clear rationale for exceeding federal minimums, demonstrate a balanced Business Impact Analysis, and meaningfully engage stakeholders. These obligations have not been met.	Susan Brownknight, CEO, Living Arrangements for the Developmentally Disabled (LADD)	Please see response on page 1 of this document.
CMS guidance is clear. In its official HCBS Waiver Technical Guidance (v3.7, Section L), CMS requires: "In the waiver service definition, the state needs to demonstrate that the remote monitoring and/or device/technology will significantly enable the individual to live, work or meaningfully participate in the community with less reliance on paid staff supervision or assistance." Ohio's draft rule, by restricting community use, layering administrative barriers, and mandating surveillance, is inconsistent with this CMS mandate. Whether it's Matt using Remote Supports when his bus broke down, Sarah confirming directions on her way to a friend's house, people verifying they're safely on the bus to their jobs, or Anne and Ann successfully utilizing remote staff to support them to have a		

September 18, 2025 Page 6 of 25

September 18, 2025 Page 7 of 25

Comment	By Whom	Department's Response
We appreciate the Department's thoughtful efforts to update and refine this rule, but we do have concerns about some of the proposed language. Our intent in sharing these points is to highlight areas where the draft may unintentionally create added complexity for providers and limit the flexibility needed to deliver high-quality services. We also want to ensure alignment with guidance provided by the Centers for Medicare and Medicaid Services (CMS).		
1. Community Use of Remote Support CMS's technical guidance on Home and Community-Based Services (HCBS) waivers emphasizes that remote monitoring services, such as Remote Support, should support community integration: "In the waiver service definition, the state needs to demonstrate that the remote monitoring and/or device/technology will significantly enable the individual to live, work or meaningfully participate in the community with less reliance on paid staff supervision or assistance" (CMS HCBS Waiver Application Instructions v3.7, Section L). As currently drafted, Ohio's rule (5123-9-35) limits Remote Support strictly to an individual's residence. This approach excludes the possibility of using the service in community settings - such as workplaces, volunteer opportunities, errands, or social activities - where it could meaningfully enhance independence and reduce reliance on in-person staff. It is also important to note that in several stakeholder conversations, individuals with disabilities and their families consistently voiced that their top priority was the ability to use Remote Support in the community. While we understand that the Department plans further discussion on this topic in October, we are concerned that moving forward with the rule before resolving this issue could delay or diminish a critical opportunity for people we serve. We respectfully encourage the Department to take the time needed to ensure this important aspect is addressed.		
2. Additional Requirements That Exceed Federal Guidance We also note that the proposed rule introduces certain requirements that go beyond CMS expectations, which may unintentionally create barriers without clear benefit to individuals. For example: (B)(3) and (D)(4)(a).		
While we appreciate the Department's efforts to update and refine the rule, we have significant concerns about both the direction and structure of the proposed language. These concerns relate not only to the administrative burden and inconsistency created for providers, but also to the Department's apparent departure from key principles laid out in federal guidance from the Centers for Medicare and Medicaid Services (CMS).	Scott Marks, MSW, Vice President, Ohio Provider Resource Association	Please see response on page 1 of this document.
1. Community Use of Remote Support: Federal Requirements Not Met CMS's own technical guidance on Home and Community-Based Services (HCBS) waivers clearly affirms that remote monitoring services (like Remote Support) must demonstrate how the service facilitates community integration: "In the waiver service definition, the		

September 18, 2025 Page 8 of 25

Comment	By Whom	Department's Response
state needs to demonstrate that the remote monitoring and/or device/technology will	•	
significantly enable the individual to live, work or meaningfully participate in the		
community with less reliance on paid staff supervision or assistance" (CMS HCBS Waiver		
Application Instructions v3.7, Section L). Despite this, Ohio's proposed rule 5123-9-35		
explicitly limits Remote Support to an individual's residence, omitting the opportunity		
to use this service in community settings, such as employment sites, volunteer		
opportunities, or during errands and social activities. This exclusion is inconsistent with		
CMS expectations and undermines the flexibility of a service designed to promote		
independence and reduce reliance on in-person staff. Moreover, during multiple		
stakeholder meetings, individuals with disabilities and their families were clear: the #1		
request was to allow use of Remote Support in the community. Yet this version of the		
rule disregards that input entirely. While we understand a meeting is planned for		
October to explore community use further, we question the urgency of filing this rule		
before such fundamental issues are resolved. We urge the Department to pause and		
get it right before finalizing.		
2. Exceeding Federal Requirements Without Justification		
While the Department frequently cites CMS technical guidance as a foundation for		
rulemaking, the proposed rule often exceeds federal requirements in ways that appear		
unnecessarily restrictive and burdensome. For example: (B)(3), (D)(4)(a), and (D)(6).		
3. Inconsistent Application of CMS Technical Guidance		
The Department has historically relied heavily on CMS technical guidance when		
explaining or justifying policy and rule decisions. If that approach is to be taken		
consistently, then the rule should also reflect the full spirit and intent of CMS guidance		
including the expectations that:		
Community participation must be supported by remote monitoring services;		
Person-centered planning must be used to determine use and scope of services;		
Safeguards must protect but not restrict autonomy or flexibility;		
Flexibility in staffing, scheduling, and service design should be embedded rather than		
restricted.		
Unfortunately, the current draft does not meet these standards.		
4. Recommendation: Withdraw and Rework Before Filing		
Given the misalignment with CMS guidance, stakeholder feedback, and the		
Department's own stated goals of promoting Remote Support, we strongly recommend		
that the rule not be filed at this time. Instead, we urge the Department to engage		
stakeholders—including individuals with lived experience—in a focused conversation		
about:		
Allowing use of Remote Support in community settings;		
Clarifying and simplifying expectations for bundled/unbundled delivery models;		

September 18, 2025 Page 9 of 25

Comment	By Whom	Department's Response
Reducing unnecessary documentation and contractual burdens;		
Ensuring the rule promotes flexibility, autonomy, and person-centeredness.		
These changes are essential to realizing the service's full potential and to aligning with		
both state and federal goals.		
We appreciate the opportunity to comment and welcome further discussion.		
As a provider of Remote Support services, we appreciate the Department's efforts to	Jason Shaffer, PhD,	Please see response on page 1 of this document.
update the rules for this vital service. We have carefully reviewed the proposed rule	Chief Executive Officer,	
changes and, while we see some positive aspects, we must express our significant	Life Bridge Remote	
concerns. We believe the current proposal requires major revisions to truly benefit the		
individuals we serve and the providers who support them. We strongly urge the		
Department to pause this rulemaking process and collaborate with providers and		
stakeholders to create a more effective and sustainable solution. Our primary concern		
is that the proposed rule creates unnecessary administrative burdens and deviates from		
the core principles of federal guidance from the Centers for Medicare and Medicaid		
Services (CMS).		
Departure from CMS Guidance		
Federal guidance clearly states that remote services should help individuals "live, work,		
or meaningfully participate in the community with less reliance on paid staff supervision		
or assistance." The proposed rule, however, explicitly restricts Remote Support to an		
individual's residence. This directly contradicts the federal expectation and ignores the		
overwhelming feedback from individuals, families, and providers who have requested		
the use of Remote Support in their homes as well as community settings, such as at		
jobs, volunteer sites, or during social activities. This restriction limits the potential of a		
service designed to foster independence and flexibility.		
Excessive and Unjustified Requirements		
The proposed rule introduces new requirements that exceed federal guidelines without		
justification. These changes create unnecessary administrative hurdles and compliance		
risks for providers like us. The proposed changes would significantly increase the		
administrative tasks for our company. The expanded documentation, the tracking of		
backup provider response times, and additional consent paperwork will pull our		
resources away from direct service delivery and add to our operational costs. While we		
support strong privacy and consent measures, these new requirements are difficult to		
manage consistently and will likely require more state guidance.		
In conclusion, we respectfully urge the Department to reconsider the proposed		
compliance and documentation requirements. We believe these rules should be		
balanced, realistic, and sustainable for providers while still maintaining appropriate		
safeguards. If this cannot be accomplished within the current timetable, we strongly		
recommend that the draft be withdrawn. It is crucial to continue with the present rule		
until proper time can be taken to create an update that truly benefits the Ohioans we		
are all committed to serving. We believe collaboration is the key to getting this right.		

September 18, 2025 Page 10 of 25

Comment	By Whom	Department's Response
(B)(3): The requirement for written agreements between providers (B)(3) does not	James Finley, Chief	Ultimately, effective delivery of a person's services relies on
appear in CMS guidance and is not expected in other service types. This new layer of	Executive Officer, THS	coordination among all providers of services. In the case of
documentation could create unnecessary administrative hurdles, particularly for	Remote Support	Remote Support, however, the written agreement between a
providers working within unbundled service delivery models.	Services	Remote Support provider and the paid backup support
(B)(3): The requirement for written agreements between providers is not found in CMS	Scott Marks, MSW, Vice	provider is essential to ensure someone is available to
guidance and is not required for other services (e.g., coordination between	President, Ohio Provider	respond to a person's home in an emergency or when the
Homemaker/Personal Care and day/employment services). This creates a new and	Resource Association	person needs in-person assistance. Meeting a person's
confusing administrative hurdle for providers using an unbundled model of service		need for backup support cannot be left to happenstance.
delivery.		
(B)(3): Requiring a written agreement between the Remote Support provider and the	Debbie Jenkins, Policy	
paid backup provider is out of alignment with how other services that rely on	Director, Ohio Health	
coordination (e.g., Homemaker/Personal Care and day/employment services) are	Care Association	
treated in rule. We don't require written agreements in those cases and creating that		
requirement here - for a service that is still relatively small - adds an unnecessary layer		
of complexity.		
(B)(3)(b)(i) - (B)(3)(b)(iii): Backup Support Contracts: This provision requires	Susan Brownknight,	
contracts to be revised every time an individual is added or removed, staff change, or	CEO, Living	
contact information is updated. CMS requires person-centered planning, not	Arrangements for the	
duplicative contracting. CMS directs that states demonstrate how services increase	Developmentally	
independence, not how often paperwork is re-executed. Embedding "reasonable	Disabled (LADD)	
response times" into contracts rather than person-centered plans removes flexibility		
and risks frequent technical noncompliance. These requirements create administrative		
burden that add no value to individuals and run contrary to CMS's directive that HCBS		
rules "support the person in directing their own services and supports" (CMS Technical		
Guidance, Section L).		
(B)(3)(b)(i): Issue: The rule requires revising the contract each time an individual is	James Finley, Chief	
added or removed from backup support provided by the Homemaker/Personal Care	Executive Officer, THS	
company.	Remote Support	
Concern: This creates an unnecessary administrative burden. Each time backup support	Services	
changes, the contract would need to be revised, signed, and re-distributed. This		
frequent revision process is impractical and does not add value to the person being		
served.		
Proposed Solution: Remove this requirement entirely, OR allow the Individual Service		
Plan to serve as acceptable documentation of which individuals the Homemaker/		
Personal Care provider is responsible for supporting when acting as paid backup.	Jamasa Fimlass Chief	
(B)(3)(b)(ii): Issue: The rule requires a new agreement each time staff members	James Finley, Chief Executive Officer, THS	
change or contact information is updated. Concern: Homemaker/Personal Care staff turnover and frequent phone number	Remote Support	
changes would create an excessive administrative burden. Providers would be forced to	Services	
continually generate and execute new agreements, diverting time and resources away	DEI VICES	
from service delivery.		
nom service delivery.		

September 18, 2025 Page 11 of 25

Comment	By Whom	Department's Response
 Proposed Solution: Revise language to clarify that the Homemaker/Personal Care provider is responsible for updating the Remote Support provider and the full team when any contact or call-tree information changes. This ensures all parties remain informed without requiring unnecessary contract revisions. 		
(B)(3)(b)(ii): Staff Contact Information and Personnel Changes: Homemaker/Personal Care staff turnover and frequent phone number changes would create an excessive administrative burden. Providers would be forced to continually generate and execute new agreements, diverting time and resources away from service delivery.	Jason Shaffer, PhD, Chief Executive Officer, Life Bridge Remote	
 (B)(3)(b)(iii): Issue: The rule requires the contract to specify the "amount of time generally deemed reasonable" for response. Concern: This requirement: Excludes the input of the person being served and their team from determining what is reasonable. Locks a flexible, person-centered standard into a rigid contract. Forces repeated contract revisions whenever care requirements change, creating unnecessary administrative work. Already stated this is a requirement to be included in the individual service plan (redundant). Proposed Solution: Remove this requirement from the contract. Place the determination of reasonable response time into the person-centered plan, ensuring decisions are individualized, flexible, and reflect the team's input. 	James Finley, Chief Executive Officer, THS Remote Support Services	In response to your comment, paragraph (B)(3)(b)(iii) was eliminated: The amount of time generally deemed reasonable for the provider of homemaker/personal care or participant-directed homemaker/personal care to arrive after being contacted by the provider of remote support to render backup support.
(B)(6): We also support the introduction of 15-minute billing units, which creates more flexibility and fairness for providers and individuals.	Jason Shaffer, PhD, Chief Executive Officer, Life Bridge Remote	We made this change in response to stakeholder feedback.
(B)(11): We do want to acknowledge the positive elements of the proposed rule, including the clarification of the base station model, which would continue to allow companies to hire the highest quality Remote Support professionals to work from secure home environments.	Jason Shaffer, PhD, Chief Executive Officer, Life Bridge Remote	We initially intended to prohibit locating a monitoring base in the home of Remote Support staff. We reversed our position based on stakeholder feedback that such a prohibition would drive existing providers out of business.
(B)(11) and (D)(9): As stated in our previously submitted comments, SafeinHome does not agree with allowing a monitoring base to be located in a staff's private residence. Home-based delivery of Remote Support does not meet the standards of quality and safety that is a tenet of Coalition for the Advancement and Integration of Remote Support Services (CAIRRS) membership.	Mark Prohaska, District Manager - Ohio, SafeinHome	We added wording to paragraph (B)(11) to be clear that the monitoring base must be in a physical building and added provisions in paragraphs (D)(8) and (D)(9) to safeguard individuals' privacy and explicitly state that monitoring bases are subject to on-site compliance reviews.
(B)(13): Defining Remote Support as "continuous supervision" through live video/ audio is directly inconsistent with the Centers for Medicare and Medicaid Services (CMS). CMS requires that remote monitoring "significantly enable the individual to live, work, or meaningfully participate in the community with less reliance on paid staff supervision or assistance" (CMS Technical Guidance, Section L). Mandatory continuous	Susan Brownknight, CEO, Living Arrangements for the Developmentally Disabled (LADD)	In response to your comments, paragraph (B)(13) was revised as indicated: "Remote support" means continuous supervision of an individual in the individual's residence during the days of

September 18, 2025 Page 12 of 25

Comment	By Whom	Department's Response
observation does the opposite - it increases supervision and strips individuals of privacy	•	the week and times of the day specified in the individual
and dignity. Person-centered planning must determine the appropriate level of		service plan by staff of an agency provider located at a
monitoring, not blanket regulation.		monitoring base.
(B)(13): "Continuous Supervision" - Reasoning why this verbiage should be changed:	Mark Prohaska, District	
Not person-centered. Making continuous supervision the default conflicts with person-centered planning and least-restrictive Home and Community-Based	Manager - Ohio, SafeinHome	"Remote support" means the continuous oversight of technology by remote support staff and immediate
Services requirements. Most people use Remote Support for check-ins, alerts, - not		availability of remote support staff working at a
nonstop monitoring.		monitoring base to respond to the assessed needs of an
Blocks community use. Restricting Remote Support to "continuous supervisionin the least "ground off at its appropriate support by the state of the state		individual while the individual is at the individual's residence. Remote support does not necessarily require
the home" prevents effective community supports like travel coaching, shopping, or social activities, reducing independence.		constant surveillance or remote viewing of an individual.
Risks rights and privacy. Continuous monitoring can be a rights restriction,		
undermining dignity of risk and autonomy. It should only be used when clearly		
assessed as necessary.		
Doesn't reflect Remote Support practice. Remote Support works through		
scheduled, event-based alerts, with response times and escalation - not continuous observation.		
Higher costs, less access. Mandating continuous supervision raises costs, strains		
workforce needs, and limits access.		
(B)(13): Issue: The draft language implies that a continuous live video or audio feed is	James Finley, Chief	
required for Remote Support.	Executive Officer, THS	
Concern:	Remote Support	
First, even within direct care services, "continuous" supervision is not always necessary.	Services	
Applying a blanket requirement for continuous supervision across all Remote Support		
services undermines privacy and independence, which are core principles of this		
service and are fully against the amendment that the department of Medicaid received and approved.		
• The vast majority of people receiving services do not want or need to be continuously		
watched or listened to in their homes.		
The language as written could be interpreted as requiring intrusive, always-on		
monitoring/watching, which is not person-centered and may conflict with individual		
privacy and dignity. The vast majority of people served through this service want support, not supervision.		
The word "components" suggests that one or more of these technologies (including)		
live video/audio) must be present at all times, which is overly prescriptive.		
Proposed Solution: • Replace the word "components" with "capabilities" to clarify that the technology must		
have the ability for live communication, but continuous video or audio is not required.		
Preferred Solution:		
Freienea Solution.		

September 18, 2025 Page 13 of 25

Comment	By Whom	Department's Response
Revise the language to state that the person-centered plan identifies whether	•	
continuous live video or audio feed is necessary, or whether responding to		
technological alerts (e.g., motion sensors, RFID, web-based monitoring) is sufficient.		
This ensures flexibility, respects individual preferences, and keeps the determination in		
the hands of the individual and their team.		
(B)(13): The proposed definition refers to "continuous supervision of an individual in	Monica Juenger, Chief	
the individual's residence"	Policy Officer, Ohio	
The words "continuous supervision" implies constant ears and/or eyes on a person	Association of County	
receiving Remote Support, which is not what people using Remote Support want or	Boards Serving People	
are assessed to need in many cases. This is also inconsistent with the provision of	with Developmental	
other services such as Homemaker Personal Care. County boards recommend	Disabilities	
removing the word "continuous."		
This service should be available at the location where the individual's assessed need is		
identified - which can be either at the "individual's residence" or in the community. This		
is consistent with the CMS Tech Guide Version 3.7, which speaks to remote monitoring		
to enable a person to live, work, and meaningfully participate in the community with		
less reliance on paid staff. Most importantly, people who currently receive the service		
have expressed needing Remote Support in the community. County boards		
recommend adding "or a site in the community as identified by the individual" to the		
definition.		
(B)(13): Definition of "Remote Support." Even within direct care services, "continuous"	Jason Shaffer, PhD,	
supervision is not always necessary. Applying a blanket requirement for continuous	Chief Executive Officer,	
supervision across all Remote Support services undermines privacy and independence,	Life Bridge Remote	
which are core principles of this service and are fully against the amendment that the		
department of Medicaid received and approved. The vast majority of people receiving		
services do not want or need to be continuously watched or listened to in their homes.		
The language as written could be interpreted as requiring intrusive, always-on		
monitoring/watching, which is not person-centered and may conflict with individual		
privacy and dignity. The vast majority of people served through this service want to		
know that they can receive the support they need when they need it.	D 11: 1 1: D 1:	DI 1 (D)(E) (11 (C 1) 1 E422
(B)(13): The Ohio Health Care Association (OHCA) absolutely cannot support the	Debbie Jenkins, Policy	Please see paragraph (D)(5) of currently effective rule 5123-
revised definition of Remote Support. The current definition does not require Remote	Director, Ohio Health	9-35 which sets forth that Remote Support will not be
Support to only be provided in a residence, but these revisions would limit Remote	Care Association	provided in Shared Living or non-residential settings. If
Support to the individual's residence. Individuals currently utilize Remote Support in		individuals are currently utilizing Remote Support in Shared
the community. OHCA does not support removing the ability for Remote Support to		Living or non-residential settings, the services are out of
assist individuals when in community settings.		compliance with the existing rule.
Additionally, OHCA does not support requiring the days of the week and times of the		While the Remote Support service may be provided only at
day to be specified in the individual service plan (ISP). The purpose of this service is to		an individual's residence, use of technology in other settings
		, , , , , , , , , , , , , , , , , , , ,
· · · · · · · · · · · · · · · · · · ·		5
increase independence for individuals who need some support/supervision and would otherwise need staff to support them. The service should be available when individuals		is available under the existing Assistive Technology service. We are amending the Assistive Technology rule to

September 18, 2025 Page 14 of 25

Comment	By Whom	Department's Response
choose to utilize it. DODD should not be requiring that the ISP drive a person's life. People without disabilities have the autonomy to direct their daily lives and so should people with disabilities. The service should revolve around the person and their choices, not require people's lives to revolve around a service plan. Additionally (B)(13)(b) would prohibit Remote Support in a Shared Living setting. Now that Homemaker/Personal Care is allowable on the same day as Shared Living, why wouldn't we allow for remote support in lieu of Homemaker/Personal Care? This could provide the supervision an individual needs while their Shared Living provider is receiving a bit of respite, without the added cost or challenge of finding a staff person to provide it. Remote Support is also more flexible and can better fit into the daily lives of both the individual and their Shared Living provider. (B)(13): The Ohio Self Determination Association (OSDA) is VERY concerned that DODD has included language that limits the use of Remote Support to the person's residence. This restriction goes against the idea of using technology to increase a person's independence, community inclusion, reduction of reliance on paid staff, etc. I could go on and on, but I think you probably have received a ton of input from others who provide a lot of detail. I heard that this proposed limit is somehow connected to some inconsistency between current rule language and Ohio's waiver language. If what I heard is true, why not address the inconsistency by amending the waiver(s). This approach could be a challenge for the department to juggle, given current waiver amendments that are under way, however, addressing this at your end, rather than creating restrictions that directly affect the lives of many people with disabilities is a challenge DODD should undertake! J. uses the connection to Remote Support to ensure safety and confidence using public transportation and Uber to get to and from work. K. does the same where using transportation or Uber	Dana Charlton, Executive Director, Ohio Self Determination Association	make clear that an associated subscription service necessary to use technology is covered as Assistive Technology - Equipment. Please see proposed revisions to paragraphs (B)(5)(b) and (B)(19) of rule 5123-9-12. Individuals are already using technology in the community through the Assistive Technology service. We will promote awareness of this opportunity by highlighting their success in the Department's publications. Paragraph (B)(13) was revised and no longer refers to "days of the week and times of the day."
(B)(14): The clarification between Remote Support providers and vendor providers is also a helpful step.	Jason Shaffer, PhD, Chief Executive Officer, Life Bridge Remote	We eliminated use of the term, "remote support vendor," based on feedback from stakeholders.
(B)(15): Definition of "sensor." The proposed definition excludes widely used two-way communication devices. CMS emphasizes flexibility: states must demonstrate "how technology will be used flexibly to support individual outcomes and community integration" (CMS Technical Guidance, Section L). Excluding proven tools narrows the	Susan Brownknight, CEO, Living Arrangements for the Developmentally Disabled (LADD)	The definition of "sensor" in paragraph (B)(15) provides examples of sensors and is not an exhaustive list. The definition applies only to use of the word, "sensor," in two places within the rule: paragraph (D)(12) and paragraph (D)(17).

September 18, 2025 Page 15 of 25

Comment	By Whom	Department's Response
scope of remote support and restricts innovation, limiting options for individuals who		
may benefit from such devices.		The definition of "Remote Support" in paragraph (B)(13)
(B)(15): Issue: The current definition of "sensor" does not include 2-Way Talk devices	James Finley, Chief	requires a device that facilitates live two-way
as an example, which we've found to be critical in the eyes of reviewers.	Executive Officer, THS	communication. The rule does not specify or limit the type
Concern:	Remote Support	of two-way communication device that may be used.
• Being informed of an individual's need to communicate directly with staff is critical to effective and responsive remote support.	Services	
Many 2-Way Talk devices can serve a dual purpose - enabling communication while also functioning as sensors that monitor or trigger based on activity.		
Excluding these devices from the list even though it is not an all-encompassing list		
how reviewers interpret and cite, which may limit flexibility and innovation in service		
delivery.		
Proposed Solution:		
Add 2-Way Talk devices to the list of example sensors.		
This addition recognizes their importance both as communication tools and as		
monitoring devices, ensuring the definition is broad enough to capture their dual role.		
(C)(1) - (C)(3): Provider Qualifications. This section demands far more scrutiny	Susan Brownknight,	Paragraphs (C)(1), (C)(2), and (C)(3) are standard, existing
because it fails to confront the real issue at the heart of these rule changes: ensuring	CEO, Living	requirements for Home and Community-Based Services
provider quality. The Department had an opportunity to work with technology experts	Arrangements for the	mandated in the federally-approved waivers. A provider
to set baseline expectations that actually protect people - requirements like automatic	Developmentally	must be certified by the Department, hold a Medicaid
alerts and reporting when systems go offline or batteries run low and baseline reporting	Disabled (LADD)	provider agreement with the Ohio Department of Medicaid,
capabilities that are able to report that action steps taken are aligned with individual		and its staff must be background-checked and trained.
service plans. These are the kinds of forward-looking safeguards CMS envisions when it		
calls for technology that reduces risk while expanding independence. Instead, DODD		
has chosen the familiar path of adding layers of regulation and paperwork - creating		
barriers for providers bold enough to innovate and for people with disabilities brave		
enough to try something new. Rather than solving problems at the source with clear		
technology standards, these rule changes attempt to patch challenges on the back end		
with administrative red tape. That is neither efficient nor person-centered, and it		
squanders the chance for Ohio to lead with genuine innovation.	Mark Prohaska, District	Paragraphs (D)(1) and (D)(2) instruct individuals and their
(D)(2)(b): SafeinHome does not agree with Section (D)(2)(b) because it inaccurately	T	Paragraphs (D)(1) and (D)(2) instruct individuals and their
states that Remote Supports must be assessed as "sufficient to ensure the individual's	Manager - Ohio,	teams to consider the menu of available services to
health and welfare." No single service - whether Assistive Technology, Remote Support,	SafeinHome	determine which services best align with the individual's
or in-person staff - can <i>guarantee</i> health and welfare. Supports are designed to		needs. This is an existing requirement related to the person-
mitigate risk, promote safety, and enhance independence, but health and welfare are		centered planning process. Please see paragraph (D)(2) of
safeguarded through the <i>combination of services and natural supports</i> identified in the		currently effective rule 5123-9-35. Neither the currently
individual service plan. By placing this standard on Remote Support, the rule sets an		effective rule nor the proposed rule uses the word,
unrealistic expectation and mischaracterizes the role of the service. Remote Supports		"guarantee."
should instead be evaluated, like all waiver services, on whether they are the least		In vernous to very concern have a series (D)(d)
intrusive and most appropriate option to support the individual's assessed needs and		In response to your concerns, however, paragraphs (D)(1)
desired outcomes.		and (D)(2) were combined and revised as indicated:

September 18, 2025 Page 16 of 25

Comment	By Whom	Department's Response
	-	(1) Remote support is intended to address an individual's
		assessed needs in a manner that promotes autonomy
		and minimizes dependence on paid support staff and
		should be explored prior to authorizing services that
		may be more intrusive, including homemaker/
		personal care or participant-directed homemaker/
		personal care. (2) Prior to authorizing provision of
		remote support, an individual's service and support
		administrator, in consultation with the When
		exploring remote support, an individual and the
		individual's team will:
		(a) Explore Consider whether assistive technology
		may be a viable alternative to remote support,
		adequate to meet the individual's needs; and
		(b) Assess whether remote support is sufficient to
		ensure the individual's health and welfare.
(D)(3): Consent and Service Authorization. Requiring Service and Support	Susan Brownknight,	In response to your comments, paragraph (D)(3)(a) was
Administrators to collect consent using forms provided by the Remote Support vendor	CEO, Living	revised as indicated:
undermines informed choice. CMS requires that "services must be based on the	Arrangements for the	
individual's preferences and choices and implemented through the person-centered	Developmentally	The remote support provider will provide a form <u>supply</u>
service plan" (CMS Technical Guidance, Section C-1/C-2). Making providers the driver	Disabled (LADD)	necessary information to the service and support
of consent documents shifts responsibility away from the planning team and reduces		administrator-that will be used to obtain written consent.
consent to a formality, rather than a meaningful safeguard. This also risks confusion in		The form <u>used to obtain written consent</u> will include a
roommate situations, where providers may be asked to obtain information for		description of what remote support entails, such as
individuals outside their scope of service.		whether the remote support staff will observe activities
(D)(3): The proposed rule speaks to obtaining written consent from the individual and	Monica Juenger, Chief	and/or listen to conversations in the residence, where
each person the individual lives with (or their guardian). To simplify this process, the	Policy Officer, Ohio	specifically in the residence the remote support will take
form provided by a provider is not necessary. County boards recommend the Ohio	Association of County	place, and whether recordings will be made.
Individual Service Plan serve as consent for the individual. When consent is needed	Boards Serving People	
from others living in the home, many county boards already do this today and have an	with Developmental	
established process.	Disabilities	
(D)(3)(a): Issue: The rule requires the Remote Support provider to supply the consent	James Finley, Chief	
form that the Service and Support Administrator uses to obtain consent.	Executive Officer, THS	
Concern:	Remote Support	
Service and Support Administrators (SSAs) often lack detailed understanding of the	Services	
services being provided.		
• If the responsibility is on another party to create the form, SSAs may treat it as a		
formality rather than a tool for understanding, resulting in them simply getting		
signatures instead of fully comprehending the services.		
Requiring SSAs themselves to complete this process forces them to engage more		
directly and develop a full understanding of the services being agreed to.		

September 18, 2025 Page 17 of 25

Comment	By Whom	Department's Response
Concern with roommate situations where some people might not be served by the	-	
Remote Support provider; should the Remote Support provider communicate/be		
responsible for obtaining information for an individual they are not serving?		
Proposed Solution:		
Utilize individual service plans (ISP) of person(s) served and their potential unserved		
roommate(s) as consent to service.		
Make the SSA responsible for preparing and using the consent form attached to the		
ISP, rather than the Remote Support provider.		
This ensures SSAs remain accountable for both understanding and explaining the		
services as part of their core role.		
(D)(3)(c): Issue: The rule requires Remote Support providers to track and distribute	James Finley, Chief	
copies of consent forms to all Remote Support staff.	Executive Officer, THS	
Concern:	Remote Support	
• Tracking consent forms is the responsibility of the Service and Support Administrator	Services	
(SSA), not the Remote Support provider.		
If the SSA fails to provide timely documentation, this could delay service		
implementation and funding authorization - unfairly placing responsibility on the		
provider.		
• Requiring each Remote Support staff to have access to signed consent forms creates an administrative burden with little benefit.		
Staff already receive individual-specific training; the fact that services are in place		
should itself indicate that consent was obtained.		
Proposed Solution:		
Place responsibility for obtaining, storing, and sharing consent forms squarely with		
the SSA, if at all. Consent should be considered given if individual service plan (ISP) is signed off on.		
Eliminate the requirement for each Remote Support staff member to personally		
access signed consent forms.		
Remote Support staff will have access to the signed ISP where the services are		
outlined and agreed upon by the individual and team.		
Instead, ensure staff training confirms that appropriate consents are in place before		
services begin.		
(D)(4): Requirements for delivery of service. This section includes additional detail that	Debbie Jenkins, Policy	Based on your comments :
needs to be included in the individual service plan. It repeats the requirements	Director, Ohio Health	The words, "during the days of the week and times of
included in the definition of Remote Support for days of the week and times of the day	Care Association	the day," were eliminated from the definition of Remote
to be included. As detailed above, Ohio Health Care Association cannot support a		Support in paragraph (B)(13).
requirement that makes the individual's life revolve around a service when that service		Paragraph (D)(4) was revised as indicated:
can fully revolve around the individual's life.		
(D)(4)(a): Additionally, (D)(4)(a) states: The individual service plan of an individual	Susan Brownknight,	Remote support will be provided pursuant to an
receiving remote support will include "Specific days of the week and times of the day	CEO, Living	individual service plan that conforms to the requirements
remote support will be provided." Life does not operate on rigid schedules. People	Arrangements for the	of rule 5123-4-02 of the Administrative Code. The

September 18, 2025 Page 18 of 25

Comment	By Whom	Department's Response
stay out later with friends and staff, encounter unexpected weather, or need supports at	Developmentally	individual service plan of an individual receiving remote
different times than anticipated. Person-centered plans should not just provide space	Disabled (LADD)	support will include:
for but in fact promote flexibility and independence, not lock people into		(a) Specific <u>Typical</u> days of the week and times of the day
predetermined hours. Remote supports are valuable precisely because they can adapt		remote support will be provided.
to real life; regulations must do the same.		(b) The equipment or technology used to provide
(D)(4)(a): The requirement for individual service plans (ISP) to list specific days and	James Finley, Chief	remote support.
times of Remote Support (D)(4)(a) reduces the flexibility that CMS encourages. It could	Executive Officer, THS	(c) Assessed needs to be addressed.
also lead to compliance challenges. For instance, if an ISP indicates that Remote	Remote Support	(d) A detailed description of the remote support to be
Support should begin at 9:00 a.m. but the person is still in the community at that time,	Services	provided to an individual and how remote support
the strict language could be read as requiring them to return home prematurely to		staff will meet and respond to the individual's
remain compliant. We believe the intent behind these provisions is to strengthen		assessed needs.
service accountability, but as written, they may unintentionally restrict the individualized		(b) The assessed need and the equipment or technology
flexibility that is at the heart of person-centered planning.		used to address the need.
(D)(4)(a): The proposed rule lists details needed for Ohio Individual Service Plan	Monica Juenger, Chief	(c) The arrangement for backup support including:
including "specific days of the week and times of the day remote support will be	Policy Officer, Ohio	(i) Whether backup support is paid or unpaid;
provided." When establishing a service frequency, Service and Support Administrators	Association of County	(ii) The name and contact information for the person
are looking at what is most convenient for people based on their daily schedule.	Boards Serving People	or agency provider that provides backup support;
However, as we all know, schedules change on occasion. County boards recommend	with Developmental	and
changing "specific" to "typical" to be clear when the service will be provided a majority	Disabilities	(iii) The amount of time deemed reasonable for
of the time.		backup support to arrive at the individual's
(D)(4)(a): The rule requires ISPs to include specific days and times of Remote Support,	Scott Marks, MSW, Vice	residence based on the individual's assessed
which contradicts the flexibility CMS encourages and creates significant compliance	President, Ohio Provider	needs.
risks. For example, if a plan states that Remote Support begins at 9:00 a.m., and the	Resource Association	(d) The protocol to be followed should the individual
individual is out in the community at that time, will they be forced to return home just		request that the equipment or technology used for
to remain in compliance?		provision of remote support be deactivated.
(D)(4)(a): Specific Days and Times in ISPs: Requiring that Individual Service Plans	Jason Shaffer, PhD,	
include specific days and times for remote support (D)(4)(a) is overly rigid and	Chief Executive Officer,	
contradicts the flexibility that CMS encourages.	Life Bridge Remote	
(D)(4)(b): The proposed rule lists details needed for Ohio Individual Service Plan	Monica Juenger, Chief	
including "The equipment or technology used to provide remote support." Technology	Policy Officer, Ohio	
and equipment is continuously being updated. County boards recommend adding	Association of County	
"Basic description of" to accommodate updated technology models or equipment	Boards Serving People	
being used over the span.	with Developmental	
	Disabilities	
(D)(5) and (D)(6): Awake Staff Mandate and Technology Deactivation. The Centers for	Susan Brownknight,	Paragraph (D)(5) contains existing requirements. Please see
Medicare and Medicaid Services (CMS) directs states to demonstrate how remote	CEO, Living	paragraph (D)(4) of currently effective rule 5123-9-35.
monitoring substitutes for or reduces the need for direct staff intervention (CMS	Arrangements for the	Remote Support and Routine Homemaker/Personal Care are
Technical Guidance, Section L). Requiring awake staff with no other duties and	Developmentally	provided by awake staff. A person who does not require
mandating technology deactivation outside of authorized hours contradicts this	Disabled (LADD)	awake staff may be served by On-Site/On-Call Homemaker/
principle. Individuals may choose to use technology - like Smart Living Systems'		Personal Care which is defined in rule 5123-9-30.
emoticons - for their personal safety and emotional well-being outside set billable		

September 18, 2025 Page 19 of 25

Comment	By Whom	Department's Response
hours. Regulations that force these tools to be turned off reduce autonomy, impose		
new burdens, and undermine CMS's mandate that technology maximize independence		
and minimize intrusion.		
(D)(6): Restrictions on technology use. The rule appears to prohibit tools like Ring	Debbie Jenkins, Policy	In response to your comments, paragraph (D)(6) was revised
doorbells from being active outside of reimbursable Remote Support hours. This	Director, Ohio Health	as indicated to align with wording in the Assistive
interpretation severely limits the flexibility and usefulness of everyday technology -	Care Association	Technology rule:
especially in cases where an individual might want to use their device while at work to		
check who's at their door, even if the assessed need for Remote Support is tied to when		When remote Remote support equipment that involves
they are home. This kind of restriction is overly rigid and seems to go well beyond the		the use of audio and/or video equipment or technology
intent of Medicaid-funded service limits.	Manian Ivanana Chiaf	that permits remote support staff to view activities and/or listen to conversations in the residence and/or
(D)(6): The proposed rule establishes parameters when a provider is not being paid to	Monica Juenger, Chief Policy Officer, Ohio	record activities in the residence, the remote support
provide support, the technology/equipment is not active. The way this is worded in the Remote Support rule is unwieldy and could be misinterpreted to say that the individual	Association of County	staff will ensure the equipment or technology is not
is not able to activate their own equipment. County boards recommend mirroring	Boards Serving People	activated when the remote support provider is not being
similar proposed language in 5123-9-12 (D)(9), as this paragraph is more clearly	with Developmental	paid to provide remote support will not be activated by
worded.	Disabilities	the provider when the provider is not being paid to
(D(6): The rule requires deactivation of technology outside of paid support hours,	Scott Marks, MSW, Vice	provide services.
regardless of how an individual may use that technology for their own purposes. For	President, Ohio Provider	provide services.
example, a person may use a Ring camera to monitor their door while at work - even if	Resource Association	
Remote Support is not authorized during that time. This rule would prohibit that usage,	Resource Association	
impinging on personal autonomy and choice.		
(D)(6): Deactivation of Technology: The rule requires that technology be deactivated	Jason Shaffer, PhD,	
outside of paid support hours. This is an unnecessary intrusion on an individual's	Chief Executive Officer,	
personal autonomy. Many people use technology, like a smart doorbell or security	Life Bridge Remote	
camera, for their own purposes, regardless of whether they are receiving paid remote		
support. This rule would prohibit such personal use.		
(D)(7) - (D)(10): Monitoring Base Requirements. The Centers for Medicare and	Susan Brownknight,	The requirements are intended to ensure individuals' health
Medicaid Services (CMS) guidance is explicit: "States should not impose requirements	CEO, Living	and safety and provider accountability. The need to add
that create barriers to provider participation or access for participants" (CMS Technical	Arrangements for the	clarification regarding monitoring bases was identified
Guidance, Section L). These unfunded mandates create an excessive administrative	Developmentally	during provider compliance reviews which revealed a broad
burden that will disincentivize the most innovative and creative solutions.	Disabled (LADD)	array of arrangements, some not aligned with the federally-
		approved waivers.
(D)(8)(a): This requires no one other than Remote Support staff to have access to the	Debbie Jenkins, Policy	In response to your comments, paragraph (D)(8)(a) was
room where Remote Supports are provided. Some providers have their Remote	Director, Ohio Health	revised as indicated:
Support staff working in their home office, where other staff may have	Care Association	
access. Additionally, there may be reasons why other staff/consultants may need to		Will be located in a private room. No one other than
have access to the room including, but not limited to, nursing, quality assurance,		remote support staff will have access to the room or be
management, training or maintenance staff/consultants.		present in the room while remote support is provided
(D)(8)(a): SafeinHome does not agree with the restriction that "no one other than	Mark Prohaska, District	area that ensures the privacy of the individual being
remote support staff will have access to the room or be present in the room while	Manager - Ohio,	served.
remote support is provided." This definition is too vague and will lead to issues with	SafeinHome	

September 18, 2025 Page 20 of 25

Comment	By Whom	Department's Response
interpretation through compliance reviews. Issues will arise around what is the		·
definition of private. Also, there is no guidance on what is expected from an agency if		
this language is violated. We recommend reinstating the original rule language.		
(D)(15): Equipment Checks at the Beginning of Each Shift. The Centers for Medicare	Susan Brownknight,	In response to your comments, paragraph (D)(15) was
and Medicaid Services (CMS) requires safeguards but also insists technology should	CEO, Living	revised as indicated:
"maximize independence and minimize intrusion" (CMS Technical Guidance, Section L).	Arrangements for the	
Requiring staff to test devices like seizure mats or bed sensors at the start of every shift	Developmentally	At the beginning of each shift of monitoring an
is impractical and intrusive. Many devices cannot be meaningfully tested without	Disabled (LADD)	individual, the remote support staff will test the
disrupting the person served. This provision introduces compliance traps without		equipment and technology used to provide remote
advancing safety.		support to that individual or review recent automated
(D)(15): Issue: The rule requires Remote Support staff to check the equipment at the	James Finley, Chief	system testing to ensure the equipment and technology
beginning of each shift.	Executive Officer, THS	are working.
Concern:	Remote Support	
• At the beginning of shifts, staff often first call in to speak with the individual(s) served,	Services	The remote support provider will develop and
which could conflict with or delay equipment checks.		implement written protocols for verification and testing
Often Remote Support shifts start in the night when the person is already sleeping, so		to ensure the equipment and technology used to
to test some of this equipment that requires the person's interaction would require		provide remote support are working.
intrusively waking them up to test.		
Not all equipment can realistically be tested by remote staff without the person(s)'		
served participation:		
o Bed mats cannot be tested without requiring individual served to go lay on the		
bed sensor.		
o Seizure mats cannot be fully tested—only powered on—since a fake seizure		
cannot be simulated to verify functionality.		
o Fall Detection Sensors cannot be fully tested—would require fake falls to be		
completed by individual served.		
Remote Support staff are trained to use systems but are not information technology		
or engineering experts. Expecting them to perform diagnostics is impractical and		
outside their role.		
The requirement creates excessive administrative burden and cost, while not actually account of the requirement creates excessive administrative burden and cost, while not actually account of the requirement creates excessive administrative burden and cost, while not actually account of the requirement creates excessive administrative burden and cost, while not actually account of the requirement creates excessive administrative burden and cost, while not actually account of the requirement creates excessive administrative burden and cost, while not actually account of the requirement creates excessive administrative burden and cost, while not actually account of the requirement creates excessive administrative burden and cost, while not actually account of the requirement creates excessive administrative burden and cost, while not actually account of the requirement creates excessive administrative burden and cost, while the requirement creates and the requirement creates are considered as a constant of the requirement creates and the requirement creates are considered as a constant of the requirement creates and the requirement creates are considered as a constant of the requirement creates and the requirement creates are constant of the requirement creates and the requirement creates are constant of the requirement creates and the requirement creates are constant of the requirement creates and the requirement creates are constant of the requirement creates and the requirement creates are constant of the requirement creates and the requirement creates are constant of the requirement creates are constant		
guaranteeing reliability. Proposed Solution:		
Assign responsibility for equipment supervision, testing, and maintenance to the		
Remote Support provider's technician(s) or information technology department, not		
to shift staff.		
Limit Remote Support staff responsibilities to reporting observable malfunctions (e.g.,		
device not powering on, communication failure).		
This ensures technical issues are handled by qualified personnel, avoids unnecessary		
cost, and prevents unreasonable expectations for shift staff.		
(D)(15): The proposed rule speaks to Remote Support staff testing the equipment.	Monica Juenger, Chief	
Not all equipment can realistically be tested - such as a seizure mat. Some equipment	Policy Officer, Ohio	
riot an equipment can realistically be tested - such as a seizure mat. Some equipment	i oney officer, offic	

September 18, 2025 Page 21 of 25

Comment	By Whom	Department's Response
cannot be tested without interaction of the person - such as a bed mat. Further, some	Association of County	
shifts start while the individual is sleeping and testing the equipment would be	Boards Serving People	
intrusive. County boards recommend responsibility for equipment supervision, testing,	with Developmental	
and maintenance should be the Remote Support provider's technician or information	Disabilities	
technology department, not to shift staff. Remote Support staff responsibilities should		
be limited to reporting observable malfunctions (e.g., device not powering on,		
communication failure). This ensures technical issues are handled by qualified		
personnel, avoids unnecessary cost, and prevents unreasonable expectations for shift		
staff.		
(D)(15): Equipment Checks at the Beginning of Each Shift. This is an unrealistic	Jason Shaffer, PhD,	
expectation and undermines the significant steps that technology companies take to	Chief Executive Officer,	
implement systems that provide automated alerts when technology fails. There are way	Life Bridge Remote	
too many different types of technologies utilized to provide support for staff to check		
all of them individually and still maintain the care that is required for individuals.		
(E)(7): Issue: The rule requires service documentation to include the address of the	James Finley, Chief	Service documentation must be sufficient to validate service
monitoring base for each instance of remote support.	Executive Officer, THS	delivery and support a provider's claim for reimbursement.
Concern:	Remote Support	Establishing continuity of care is not an extraneous
Remote Support systems can be accessed through multiple monitoring bases simultaneously.	Services	administrative detail. The need to add clarification regarding monitoring bases was identified during provider
Multiple staff/Remote Staff providers/Supervisors from varying monitoring bases will		compliance reviews which revealed a broad array of
supervise and support people at the same time, during the same shifts which is a		arrangements, some not aligned with the federally-approved
safeguard allowing additional redundancies for levels of support to ensure health and		waivers.
welfare.		waivers.
Tracking and documenting the specific monitoring base used for each event is		
excessively burdensome and administratively impractical.		
This requirement adds unnecessary red tape and administrative costs that are not		
reimbursed by Medicaid.		
• It provides no clear benefit to the individual being served, as the monitoring base		
location has no impact on the quality or safety of the service delivered.		
Proposed Solution:		
Remove the requirement to document the address of the monitoring base for each		
service.		
Instead, require only the provider's name and identifier, which already sufficiently		
validates who is responsible for delivering the service.		
This reduces unnecessary administrative cost while still ensuring proper accountability		
and compliance.		
(E)(7) and (E)(8)(b): Documentation Requirements. The rule requires service	Susan Brownknight,	
documentation to include the monitoring base address and the precise arrival/	CEO, Living	
departure times of backup staff. The Centers for Medicare and Medicaid Services (CMS)	Arrangements for the	
requires documentation sufficient to validate service delivery and support individual	Developmentally	
outcomes (CMS Technical Guidance, Section L). Tracking extraneous administrative	Disabled (LADD)	

September 18, 2025 Page 22 of 25

Comment	By Whom	Department's Response
details is unnecessary and increases compliance risk without improving safety or	-	
outcomes. Backup staff already have separate documentation obligations. Duplicating		
them here is redundant and punitive.		
(E)(8)(b): Issue: The rule requires the Remote Support provider to document the date	James Finley, Chief	Paragraph (D)(12) of currently effective rule 5123-9-35—
and time when backup support arrives and departs the individual's residence.	Executive Officer, THS	paragraph (D)(16) in the proposed rule—sets forth that
Concern:	Remote Support	Remote Support staff will stay engaged with an individual
Depending on the equipment in use, the Remote Support provider may not know the	Services	during an emergency until emergency personnel or the
exact time backup support arrives. This creates a requirement that the Remote		backup support arrives.
Support provider cannot always fulfill without relying on the Homemaker/Personal		
Care backup provider to communicate directly.		Without knowing the status of the backup support (e.g.,
Remote Support services typically end as soon as the provider verifies backup support		enroute, on-site, situation resolved, outcome of emergency),
has arrived. Once systems are deactivated, the Remote Support provider has no		how would the Remote Support staff know if they needed to
visibility into when the backup leaves.		stay engaged and/or continue to provide services to meet
Backup staff may leave when another paid provider arrives, or when the individual		the individual's needs? This information is critical to ensure
leaves for work, school, or community activities—all situations the Remote Support		continuity of care.
provider cannot reasonably track.		
This requirement creates an unfair burden on the Remote Support provider and		
introduces potential for service delays or compliance issues due to factors outside		
their control.		
Proposed Solution:		
Option 1: Assign responsibility for documenting the arrival and departure times of		
backup support to the Homemaker/Personal Care provider or backup support		
provider, not the Remote Support provider. Limit the Remote Support provider's role		
to documenting the time they contacted backup support.		
• Option 2 (preferred): Remove the requirement to document arrival and departure		
times entirely from Remote Support provider, as it provides minimal value, is outside		
the scope of the Remote Support provider, and adds unnecessary administrative burden. Tracking direct care/Homemaker/Personal Care services is already a		
requirement of that rule and shouldn't be included in the Remote Support rule as an		
additional requirement. Homemaker/Personal Care staff are already required to		
document their start and end times.		
(F)(2): This appears to be missing the ability to bill for Remote Support when there is	Debbie Jenkins, Policy	We apologize; the rule disseminated for clearance was
paid backup, but Homemaker/Personal Care is not needed.	Director, Ohio Health	confusing. We intend for the arrangement to continue to
para backap, but fromemaker, reformat care is not necessar.	Care Association	work as it does under the currently effective rule.
(F)(2)(b): Issue: The rule states that when paid backup support is dispatched, billing	James Finley, Chief	Rewording paragraph (F)(2)(b) is necessary because we are
will occur under Homemaker/Personal Care (HPC) or Participant-Directed	Executive Officer, THS	eliminating the phrase, "remote support vendor."
Homemaker/Personal Care. However, the rule does not clearly address how billing	Remote Support	
should occur in scenarios where the Remote Support provider is delivering Remote	Services	Paragraph (F)(2)(b) was revised as indicated:
Support services in coordination with paid backup.		
Concern:		When an individual receives remote support with paid
The language as written appears incomplete and ambiguous.		backup support, and the remote support staff contact
		1 11 11 11 11 11 11 11 11 11 11 11 11 1

September 18, 2025 Page 23 of 25

Comment	By Whom	Department's Response
 It creates uncertainty about billing when the Remote Support provider is responsible for the Remote Support but paid backup is still engaged. The previous version of the rule allowed for the Remote Support provider to be billed appropriately, but this new draft leaves gaps and could result in confusion or disputes over which provider is reimbursed. The Ohio Provider Resource Association (OPRA) has already drafted and presented a bundled/unbundled payment structure to DODD, which more clearly defines responsibilities and avoids these billing ambiguities. Proposed Solution: Revise (b) to clarify how billing occurs when the Remote Support provider delivers the Remote Support service while paid backup is in place. Ensure billing guidance explicitly covers both scenarios: When the Remote Support provider is delivering services directly. When the Remote Support provider is delivering services through contract or partnership arrangements. Preferably, adopt OPRA's bundled and unbundled payment structure as presented to DODD, since this framework is clearer, more equitable, and already vetted by providers, OPRA, and the Ohio Health Care Association. (F)(2)(b): The proposed rule changes the language regarding Remote Support with paid backup support. The new language is unclear regarding billing. County boards recommend this section needs more clarity to understand what is expected for the billing of paid backup support. 	Monica Juenger, Chief Policy Officer, Ohio Association of County Boards Serving People with Developmental	the backup support to request emergency or in-person assistance, the paid backup support time will be billed as homemaker/personal care or participant-directed homemaker/personal care, as applicable. When an individual receives remote support with paid backup support, the homemaker/personal care provider providing that backup support will bill for the remote support and provide the remote support directly or through a contract with a remote support provider that meets the requirements of this rule. In the event the remote support staff contact the paid backup homemaker/personal care provider to request emergency or in-person assistance, the paid backup support person's time will be billed as homemaker/personal care or participant-directed homemaker/personal care, as applicable.
(F)(2)(b): As stated in our previously submitted comments (8/15/25), SafeinHome strongly recommends that when Remote Support services are provided in coordination with paid backup staff, each provider - both the Remote Support provider and the paid backup provider bill Medicaid separately for the services they deliver. Requiring one provider to contract through the other can create administrative inefficiencies, obscure accountability, and potentially delay or complicate reimbursement. (F)(2)(b) and (F)(3): Payment standards: The Centers for Medicare and Medicaid	Disabilities Mark Prohaska, District Manager - Ohio, SafeinHome Susan Brownknight,	We are committed to exploring separate ("unbundled") billing and are reviewing how these arrangements are configured in other states. We are committed to exploring a ratio-based rate. Moving
Services (CMS) requires that states demonstrate "payment is sufficient to enlist providers to assure service availability" (CMS Technical Guidance, Section C-5). Ohio's proposal to divide payment equally among individuals in a household ignores the increased workload of training on multiple individual service plans and responding to multiple unique needs. This is inconsistent with every other Home and Community-Based Services service model in Ohio, where billing is ratio-based. Such a structure disincentivizes providers from serving multi-person homes, ultimately reducing access to Remote Support for those who need it most. (F)(3): Issue: The rule states that when Remote Support occurs in a home with multiple individuals, the payment rate will be divided equally among all individuals served.	CEO, Living Arrangements for the Developmentally Disabled (LADD) James Finley, Chief Executive Officer, THS	to a ratio-based rate requires rate modeling and modifications to information technology systems which may be implemented in a future round of improvements.

September 18, 2025 Page 24 of 25

Comment	By Whom	Department's Response
Remote Support is additional work to ensure that all individuals receive service while	Remote Support	
not being adequately compensated.	Services	
Concern:		
• No other DODD service has an equal division of a rate; all other services are billed on		
a ratio that includes additional compensation when adding a person served in a		
congregate setting.		
Remote Support professionals are still required to be trained on each individual		
service plan and the protocols for each individual served, which can vary increasing		
difficulty and volume of work; it is an increased workload for a smaller billing rate.		
• It disincentivizes Remote Support providers to serve homes with multiple individuals.		
Proposed Solution: In homes where multiple individuals are served, Remote Support		
should mirror all other DODD services and have a ratioed billing rate.		

5123-9-47 (Support Brokerage)

Comment	By Whom	Department's Response
County boards welcome the opportunity to collaborate with DODD on how best to	Monica Juenger, Chief	We are grateful for your commitment to recruiting sufficient
recruit providers for the service amongst people with lived experience.	Policy Officer, Ohio	providers and look forward to continued collaboration.
	Association of County	
	Boards Serving People	
	with Developmental	
	Disabilities	

September 18, 2025 Page 25 of 25